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TAMPA, FLORIDA

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UNITED STATES DISTRICT COURT  
MIDDLE DISTRICT OF FLORIDA  
TAMPA DIVISION

JOHN H. NOONAN, et al.

Plaintiffs  
**RECEIVED**  
JAN 11 1995  
NATIONAL ASSOCIATION OF REALTORS  
Defendants

V S .

Case No. 94-1224-Civ-T-24(B)

CHASE HOME MORTGAGE  
CORPORATION,

**ORDER**

This cause is before the Court on Defendant Chase Home Mortgage Corporation's ("CHASE") Motion to Dismiss with Prejudice or, in the Alternative, for Summary Judgment (Doc. No. 10, filed September 22, 1994) and plaintiff John H. Noonan's ("NOONAN") Memorandum in Opposition thereto (Doc. No. 13, filed October 5, 1994). CHASE filed a Reply on November 16, 1994 (Doc. No. 18). A hearing on the motion was held by the Court on February 7, 1995 in which an oral order denying the motion was entered. This written order follows.

NOONAN's Complaint states a class action based upon CHASE's alleged failure to abide by the Truth In Lending Act ("TILA") and Regulation Z, 12 C.F.R. §226 ("Regulation Z"). NOONAN alleges that CHASE failed to abide by the disclosure requirements as set forth in TILA and Regulation Z in connection with refinancing non-owner-occupied rental property.

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CHASE has filed a **motion** to dismiss or, in the **alternative**, for **summary** judgment. A **court** should not grant a motion to dismiss a complaint for **failure** to state a **claim unless it appears** beyond a **doubt** that a plaintiff **can** prove no set of facts that would entitle him to **relief**. Conley v. Gibson, 355 U.S. 41, 45-47 (1957). **Moreover**, a **court, in** deciding a motion to **dismiss**, is **required** to view the complaint in the light most favorable to the plaintiff. Scheuer v. Rhodes, 416 U.S. 232 (-1947). When deciding a motion to dismiss under Fed. R. Civ. P. 12(b)(6), a court must **accept** all material **allegations** as admitted. Jenkins v. McKeithen, 395 U.S. 411, 421-22, (1969). Under this standard, 'the Court must take as true allegations of Defendants' state of mind and Plaintiffs' suffering . . . [which] involve determinations that must be made by the trier of fact.' " McCray v. Holt, 777 F. Supp. 945, 946-47 (S.D. Fla, 1991) (citing Ponton v. Scarfone, 468 So. 2d 1009, 1011 (Fla. 2d DCA), **rev. denied**, 478 So. 2d 54 (Fla. 1985)). Thus, for **purposes** of considering CHASE's motion to dismiss, the Court must assume that CHASE excluded certain items from the 'finance charge' **and** thereby violated **TILA** and Regulation **Z**. Therefore, the only issue now before the Court is whether the transaction is treated as a refinance of **non-owner-**occupied rental property or personal residential property.

In the alternative, CHASE motions this **Court** for **summary** judgment. In deciding a motion to dismiss pursuant to Rule 12(b)(6), if matters outside the pleadings are presented to and not excluded by the **Court**, the motion shall be **treated** as one for summary judgment. This Court, in reviewing a motion for summary judgment, is guided by the standard set forth

in Fed. R. Civ. P. 56(c).<sup>1</sup> The moving party bears the burden of meeting this **exacting standard**. **Celotex Corp. v. Catrett**, 477 U.S. 317, 322-23 (1986). Thus, there can be no genuine issue as to any material fact, or evidence on which the jury could reasonably find for the non-movant. **Id.** This Court must examine **whether there** is a genuine issue of material fact as set forth **in** the pleadings.

#### I. Complaint **Allegations**

The Complaint was filed in this cause of **action** on August 4, 1994. The Complaint alleges the following;

1. Lenders prepare **TILA** disclosure statements according to **standardized** policies and procedures .
2. **It** is and was the **policy** and practice of CHASE, when making **these** disclosures, to exclude **from** the 'finance charge' and include in the "amount financed" charges for the transportation of documents and checks, for copies and deliveries and for certified copies.
3. As a result of this policy and practice, the "amount **financed**" was overstated, and the "finance charge" was understated **on** numerous credit transactions.
4. A class of persons, including **NOONAN**, **entered** into a **transaction** documented as a consumer **credit** transaction, where TILA disclosures were provided.
5. **NOONAN asserts** that the exclusion of certain items **from** the "**finance charge**" violated **TILA** and **Regulation Z**.

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<sup>1</sup> Fed. R. Civ. P. 56(c) states **in** relevant part, as follows:

The judgment sought **shall** be rendered forthwith if the pleadings, depositions, answers to interrogatories, and **admissions** on **file**, together with the **affidavits**, if any, show that there **is no genuine issue** as to any material fact and **that** the moving party is entitled to judgment as a matter of law.

## II. Undisputal Material Fact5

**NOONAN** purchased residential property at **40** Mercer Street in 1981 and lived in the house until 1992. **While** residing at the home, **NOONAN** took out a first and **second** mortgage on the property. The majority of the proceeds were used to pay **for** repairs to the **home**.<sup>2</sup> In 1993, **NOONAN** **entered** into a mortgage loan transaction with Powder House Mortgage Co. who subsequently assigned **the loan** to CHASE. The interest rate on the CHASE loan was substantially lower than **the rate** on either the first *or* second mortgage. The entire proceeds of **the** CHASE loan were **used** to pay off the first and second mortgages and to pay closing **costs**.<sup>3</sup>

In connection with his mortgage transaction, **NOONAN** signed several uniform documents. Among the forms was a Form **1003** Uniform **Residential Loan** Application, which listed the subject **property** of the mortgage **as 40** Mercer Street. Form 1003 indicated that the purpose of the loan was to **refinance a mortgage secured by real property** located at 40 Mercer Street. The property was designated as **"Investment"** property. Form 1003 also stated the property was designated as "rental being held for income.. A second form ("Form

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<sup>2</sup> In 1986, **NOONAN** borrowed **\$65,000** from First American Bank. He used over **\$40,000** from the **loan** to pay for repairs. **NOONAN** used \$12,000 from the **loan** to make a down payment on a vacation home and **\$2,000** to fund **an IRA**. The remaining \$1,000 was **invested** in some mutual funds.

A short time after executing the First American mortgage, **NOONAN** obtained a **\$13,000** second mortgage from a company called Key, which **was** used to make further repairs on the **property**. (**NOONAN** Complaint p.2).

<sup>3</sup> The gross amount due **from** borrower was **\$64,917.99**. Of that amount, **\$57,918.55** was used to pay off the **loan** from Litton Mortgage, **\$4,783.98** was used to pay off Key, and **\$2,214.46** was consumed by settlement charges. Of the **\$64,917.99**, **\$63,000** was provided by the principal of the new loan, while **NOONAN** paid the remaining **\$1,917.39**.

1009") further stated that **NOONAN** 'does not occupy **the Property as [NOONAN's]** principal residence **and** does not **intend** to do **so.**' On the date that **NOONAN** and Powder House entered into the mortgage, **NOONAN** was leasing the subject **property to** a tenant.

In connection with the loan, **NOONAN** received a **TILA** disclosure statement ('disclosure'). The disclosure included various overhead costs of **the** lender as part of the "amount **financed.**"<sup>4</sup> These amounts should have been included in "**finance** charges." As a result, the disclosure was inaccurate.<sup>5</sup> In addition, the disclosure failed to **disclose that** a security interest was being taken in Plaintiffs personal property.

### *III. Arguments, Resented*

#### **A. CHASE Moves This Court To Dismiss Count I Because NOONAN's Mortgage Was For Primarily Business Purposes, and Therefore TILA is Inapplicable**

CHASE correctly cites to **TILA** as excluding from its coverage "[c]redit transactions involving extensions of credit primarily for **business**, commercial . . . purposes." 15 U. S.C. §1603(1). Moreover in referring to a "consumer credit transaction," **TILA** notes that "the **transaction** [is] one in which the party to whom credit is offered or extended is a natural

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<sup>4</sup> The overhead costs were \$62.50 and included:

- a. A \$30 charge for delivering checks or documents by **Federal** Express.
- b. A **\$25** charge for copies and deliveries.
- c. A **\$7.50** charge for certified copies.

<sup>5</sup> Liability for inaccurate disclosures is contained in 15 U.S.C. §1641, which states in pertinent part:

For the purpose of this section, a violation apparent on the face of the disclosure **statement includes**, but is not limited to **(1)** a disclosure which can **be determined** to be incomplete or inaccurate from the **face of the** disclosure statement or other documents assigned, or **(2)** a **disclosure** which does not use the terms required to **be** used by this subchapter.  
15 U.S.C. §1641(a) (emphasis added).

person, and the money, property, or services which are the subject of the transaction are primarily for personal, family, or household purposes." 15 U.S.C. 61602(h). CHASE also cites the accompanying Official Staff Interpretations that interpret the business-purpose exemption as encompassing non-owner-occupied rental property. 'Credit extended to acquire, improve, or maintain rental property . . . that is not owner-occupied is deemed to be for business purposes.' Regulation Z, 12 C.F.R. §226.3(a), Supp. I (1995).<sup>6</sup>

CHASE advances the argument that a full and accurate disclosure is unnecessary because 40 Mercer Street falls within the "non-owner-occupied rental property" exception to TILA. NOONAN leased the property to a tenant from November 1, 1992 through November 1, 1994, within which time the loan was made. Thus, CHASE argues the property is non-owner-occupied rental property and not entitled to protection under the TILA disclosure requirements. However, the exception in TILA presupposes that the loan is a new commercial loan, a business transaction, and that the funds will be used to maintain or improve non-owner-occupied commercial property. Rather, in the instant case, the use of the loan funds was not intended to maintain or improve commercial property, but to simply pay off a previous residential mortgage. TILA does apply to credit used for personal purposes even though the security is business property.

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<sup>6</sup> Both parties concede that the official Staff Interpretations, 12 C.F.R. §226.3(a), Supp. I, are dispositive unless 'demonstrably irrational.' First Nat'l Bank of Council Bluffs v. Office of the Comptroller of the Currency, 956 F.2d 1456, 1460-61 (8th Cir. 1992).

**B. NOONAN Argues That a Loan Is Characterized By the Use Of the Loan Funds.**

**Not the Nature Of the Security**

NOONAN cites to 12 C.F.R. §226.3(a) and Supp. I (1995) to offer examples of **consumer-purpose** a-edit; e.g., "a loan secured by a mechanic's tools to pay a child's tuition" is similar to a loan secured by NOONAN's rental property to pay a personal first and **second** mortgage. (Plaintiff's Memorandum in Opposition to CHASE's Motion to Dismiss p.5). In **both** cases, the **original** obligation was consumer-credit, and since the use of the funds is what controls, it follows that the refinancing was **consumer** credit. It is the nature of the debt that controls.' Additionally, NOONAN cites a number of cases that **utilize** a 51% test to determine whether a credit **transaction** is business or personal.\* **Following** those decisions that look **to the** use of 51% or more of the funds to **determine** whether a credit transaction is **business** or personal, this **Court** finds **that** it is clear that more **than 50%** of the new funds advanced were used to **satisfy** an existing personal debt on residential property.

Secondly, NOONAN asserts that no distinction is to be made where the new loan is merely a refinance of an original obligation. See Semar v. Platte Valley Fed. Sav & Loan

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<sup>7</sup> Under controlling Eleventh Circuit authority, it is the purpose of the credit, not the **collateral**, that governs. Sherrill v. Verde Capital Corp., 719 F.2d 364, 367 (11th Cir. 1983) (holding that "[t]his Circuit has consistently held that in **determining** whether a particular transaction falls within the Truth In Lending Act exemption of credit **transactions** for business or commercial purposes, the purpose of **the transaction** or extension of credit is controlling, and not the **property** on which a security interest is retained'),

<sup>8</sup> NOONAN cites Semar v. Platte Valley Fed. Sav & Loan Ass'n, 791 F.2d 699, 704 n. 11 (9th Cir. 1986) (holding that where 10% of the loan **proceeds** were used for business purposes the primary purpose of the **loan** was **consumer**). See also Bokros v. Associates Fin., Inc., 607 F. Supp. 869 (N.D. Ill. 1984); Maddox v. St. Joe Papermakers Fed. Credit Union, 572 So. 2d 961, 963 (Fla. 1st DCA 1990).

**Ass'n**, 791 F.2d 699,704 n. 11 (9th Cir. 1986) (**refinancing** of consumer purpose mortgage is consumer use); **Federal Land Bank of Jackson v. Kennedy**, 662 F. Supp. 787, 790 (N.D. Miss. 1987) (where more than 50% of **proceeds** of loan **were** used to **refinance** existing loans **that had been used** to purchase land for farming, **transaction** was within agricultural purpose exemption). In support of this argument, **NOONAN** states that the fact he was given **TILA** disclosures during the closing of the Powder Mill mortgage (subsequently assigned to CHASE) is evidence **that** the loan was **consumer based**. There is no requirement to make **TILA** disclosures in business transaction loans.

Lastly, **NOONAN** argues **that** a subsequent change in **the** use of the property is immaterial for **purposes** of **determining the** applicability of **TILA**. See **Searles v. Clarion Mortgage Co.**, No. 87-3495, 1987 U.S. Dist. LEXIS 11468 (E.D. Pa. 1987). The **Searles** court held "[t]he current use of the property or **the** use made of **the property** some six months after **the** loan is of no consequence' and "[t]he relevant inquiry is the purpose for which the credit was extended at the time the **loan** was **consummated** rather than six months thereafter." **Id.** at \*8.

#### IV. Conclusion

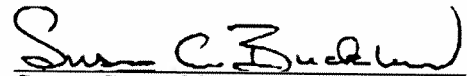
CHASE motions this Court to determine that no material issue exists because the loan is a business-purpose loan and, therefore, exempted from **TILA**. However, this Court **finds** that a genuine issue of material fact exists as to whether this loan is a consumer-credit transaction or a business-purpose transaction. It is clear **from NOONAN's** Complaint that the proceeds of the loan were to be used to extinguish an existing **personal** mortgage on residential **property**. Therefore, CHASE has **failed** to negate the existence of any genuine



**issue of material fact that would support the granting of a motion to dismiss or, in the alternative, the granting of summary judgment.**

Accordingly, it is **ORDERED AND ADJUDGED** that Defendant's **Motion to Dismiss** with Prejudice or, in **the** Alternative, for Summary Judgment (**Doc. No. 10**) is **DENIED**.

DONE AND ORDERED at Tampa, Florida, this 14 day of June, 1995.

  
Susan C. Bucklew  
United States District Judge

Copies to:

All Parties and Counsel of Record